

# Puerto Rico Department of Treasury

Treasury Single Account ("TSA") FY 2019 Cash Flow As of January 11, 2019

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# Glossary

Term	Definition
AACA	- Automobile Accident Compensation Administration, or Administración de Compensaciones por Accidentes de Automoviles, is a component unit of the Commonwealth of Puerto Rico.
Act 154	- Act 154 means Act No. 154-2010, which, inter alia, imposes a temporary excise tax on the acquisition by multinationals of certain property manufactured or produced in whole or in part in Puerto Rico and on the acquisition of certain manufacturing services carried out in Puerto Rico. The Act 154 temporary excise tax expires on December 31, 2027.
AFI / PRIFA	- Infrastructure Financing Authority.
Agency Collections	- Collections made by central government agencies at collection posts for services rendered by the agencies as well as fees, licenses, permits, fines and others.
ASC	- Compulsory Liability Insurance, private insurance company.
ВВА	- BBA refers to the Bipartisan Budget Act of 2018 passed by the United States Congress on 2/9/2018. The BBA includes provisions for additional disaster relief funding for Puerto Rico in addition to incremental federal funds to support Puerto Rico's public health care costs (Medicaid funding) for two years.
<b>General Collections</b>	- All Gross tax collections received and deposited into the TSA from all Hacienda Collection Posts and/or through the Hacienda Colecturia Virtual (online).
COFINA	- Puerto Rico Sales Tax Financing Corporation.
DTPR	- Department of the Treasury of Puerto Rico.
General Fund	- General Fund (Operating Fund) means the Commonwealth principal operating fund; disbursements from such fund are generally approved through the Commonwealth's annual budgeting process.
DTPR Collection System	- This is the software system that DTPR uses for collections.
НТА	- Puerto Rico Highways and Transportation Authority, a public corporation and a component unit of the Commonwealth of Puerto Rico.
JRS	- Judiciary Retirement System means the Retirement System for the Judiciary of the Commonwealth of Puerto Rico, a statutory trust created to provide pension and other benefits to retired judges of the Judiciary Branch of the Commonwealth. JRS is a fiduciary fund of the Commonwealth of Puerto Rico for purposes of the Commonwealth's financial statements.
Liquidity Plan	- The FY 2019 TSA Liquidity Plan is under development. Following the development of the FY 2019 TSA Liquidity Plan, this package will include a comparison of FY19 actual TSA cash flow data to the FY 2019 TSA Liquidity Plan along with the relevant commentary.
Net Payroll	- Net payroll is equal to gross payroll less tax withholdings and other deductions.
NAP	- NAP, or the Nutrition Assistance Program, also known as PAN, or Programa de Asistencia Nutricional is a federal assistance nutritional program provided by the United States Department of Agriculture (USDA) solely to Puerto Rico.
Pension PayGo	- Pension PayGo- Puerto Rico pension system that is funded through a pay-as-you-go system. Retirement benefits expenses of government employers are paid by the central government and reimbursed by the employers, with such funds received by the TSA.
PREPA	- Puerto Rico Electric Power Authority.
PRHA	- Puerto Rico Housing Authority.
Retained Revenues	- Revenues conditionally assigned to certain public corporations and the collections of those revenues are through accounts referred to as "pass through" accounts. The largest of these pass-through accounts consist of (i) AACA auto insurance, (ii) AFI/RBC petroleum tax, (iii) ASC personal injury insurance, (iv) HTA toll revenues.
SIFC	- State Insurance Fund Corporation.
Special Revenue Funds	- Commonwealth governmental funds separate from the General Fund that are created by law, are not subject to annual appropriation and have specific uses established by their respective enabling legislation. Special Revenue Funds are funded from, among other things, revenues from federal programs, tax revenues assigned by law to public corporations and other third parties, fees and charges for services by agencies, dividends from public corporations and financing proceeds.
SURI	- Sistema Unificada de Rentas Internas is the new digital tool of the Department of the Treasury that will allow integration and streamlining of the administration of taxes and revenues and eliminate the complexity of the current systems for the benefit of the Treasury and the taxpayers.
TSA	- Treasury Single Account, the Commonwealth's main operational bank account (concentration account) in which a majority of receipts from Governmental funds are deposited and from which most expenses are disbursed. TSA receipts include tax collections, charges for services, intergovernmental collections, the proceeds of short and long-term debt issuances and amounts held in custody by the Secretary of the Treasury for the benefit of the Commonwealth's fiduciary funds. Only a portion of the revenues received by the TSA is included in the annual General Fund budget presented to the Puerto Rico Legislative Assembly for approval. Other revenues are separately assigned by law to certain agencies or public corporations but still flow through the TSA.

#### Introduction

- Enclosed is the weekly Treasury Single Account ("TSA") cash flow report and supporting schedules with weekly actual results YTD FY19. The FY 2019 TSA Liquidity Plan is under development. Following the development of the FY 2019 TSA Liquidity Plan, this package will include a comparison of FY19 actual TSA cash flow data to the FY 2019 TSA Liquidity Plan along with the relevant commentary. Until that time, FY18 actual TSA results will be presented for comparison purposes and variance analysis. Note that on September 6, 2017 Hurricane Irma made landfall on Puerto Rico, followed by Hurricane Maria on September 20, 2017. Variances driven by differences in September and October in the comparable period in FY18 are largely driven by the DTPR's limited ability to make disbursements and collect receipts immediately following the hurricanes.
- TSA is the Commonwealth's main operational bank account (concentration account) in which a majority of receipts from Governmental funds are deposited and from which most expenses are disbursed.
- Receipts in the TSA include tax collections (including revenues assigned to certain public corporations and pledged for the payment of their debt service), charges for services, intergovernmental collections (such as reimbursements from Federal assistance grants), the proceeds of short and long-term debt issuances held in custody by the Secretary of Treasury for the benefit of the Government fiduciary funds, and other receipts. Only a portion of the revenues received by the TSA is included in the annual General Fund budget presented to the Puerto Rico Legislative Assembly for approval. Other revenues are separately assigned by law to certain agencies or public corporations but still flow through the TSA.
- Disbursements from the TSA include payroll and related costs, vendor and operational disbursements (including those reimbursed by Federal assistance grants and funded from Special Revenue Funds), welfare expenditures, capital outlays, debt service payments, required budgetary formulas and appropriation payments, pass-through payments of pledged revenues to certain public corporations, tax refunds, payments of current pension benefits and other disbursements.
- Federal funds related to disaster relief for hurricanes Irma and Maria are deposited in a separate bank account overseen by the Government Authorized Representative ("GAR"), and transferred to the TSA only after admissible disbursements (per approved Project Worksheets) have been made.
- Data for TSA inflows/outflows is reported from various systems within the Department of Treasury of Puerto Rico ("DTPR"):
  - Cash Flow Actual Results Source for the actual results is the TSA Cash Flow.
  - Schedule A Collections Source for collections information is the DTPR collections system.
  - Schedule B Central Government Live Web Portal AP Aging
- Data limitations and commentary:
  - The government has focused on cash transaction information for which access to reliable, timely, and detailed data is readily available. The government continues to work with DTPR and other parties to access additional reliable data that would help to provide additional detail in the future.

\$3,888M

As of January 11, 2019

\$790M

Executive Summary - TSA Cash Flow Actual Results FY19 YTD vs. FY18 YTD (a)

\$248M

	Bank Cash Position	Weekly	Cash Receipts	Weekly Cash Disbursements	Weekly Cash Flow	YTD Cash Flow
=	Cash Flow line item	Variance (\$M)	Comments			
1	Inflow - Collections	\$ 577	,	ely driven by improved FY19 collection Taxes (+\$3M), & Motor Vehicles fees (	•	
2	Inflow - Sales and Use Tax	123	Additionally, a port 2.) Variance is pri	on of positive variance is driven by the ti narily due to depressed FY2018 sales	ming of Act 154 collections (+\$57M). and use tax collections following the	
3	Inflow - Pension Inflows	(211)	3.) Variance is prim	ed to small businesses and on the sales to arily due to FY2018 Pension Asset sales o	f \$390M which occurred in July of 2017	
4	Inflow - Federal Fund Receipts (b)	2,473		nly driven by increased federal funding nds received for the pass through of Em nts.	_	
5	Inflow - PREPA Loan	153	•	tral Government loaned \$300M to PREF February of FY2018. Offsetting inflow		_
6	Outflow - ASES Appropriations	(45)	•	n outflows to ASES (Medicaid funds) is		
7	Outflow - HTA Appropriations	(131)	federal funding via	BBA (-\$474M); and (2) decrease in FY201 the BBA eliminates the need to utilize the iance due to carry over capital expendit	e General Fund for Medicaid spending.	
8	Outflow - Vendor Disbursements	(1,209)	funds on behalf of t	he Dept. of Transportation; and (-\$51M) dor payments is mainly driven by FEMA	due to timing.	
9	Outflow - Tax Refunds	(322)	federally-reimbursa	ents for the Department of Public Hous ble payments related to the prior budgo	et period (-\$332M), with the remaining	· · //
10	Outflow - NAP Appropriations	(637)	9.) Tax refunds vari	or payments in the weeks following Hurri ance is mainly driven by the payment of tue to past-due refunds paid in the first q	employee retention credits in FY2019 (-	\$370M). Remaining positive offsetting
	All Other	215	10.) Increase in out	flows for NAP corresponds to the increas pplemental Appropriations for Disaster R	e in Federal Fund Receipts for the Nutri	tional Assistance Program provided for
	Total YTD Variance	\$ 986				

(\$166M)

\$82M

- (a) For comparison purposes, YTD figures for the week ended 1/12/2018 are used above for the prior year due to calendar year differences between FY2018 to FY2019.
- (b) The total YTD FY19 vs. YTD FY18 federal funds receipt inflows variance (+\$2,473M) is offset by corresponding federal funds outflows variances: (1) ASES Medicaid outflows variance (-\$474M); (2) a portion of the vendor disbursements variance (-\$824M) attributable to carryover from prior years; (3) NAP outflows variance (-\$637M); and (4) federal funds received for Employee Retention Credits (-\$370M) that are paid through tax refunds cash flow line item. The sum of these four offsetting outflow variances is (-\$2,305M). Remaining federal funds outflow variance offsets includes payroll disbursements and others. The remaining +\$168M of positive federal fund inflows variance is assumed to be due to the timing of federal fund receipts, which may occur prior to their subsequent pass-through / corresponding disbursement.

**Puerto Rico Department of Treasury | AAFAF**TSA Cash Flow Actual Results for the Week Ended January 11, 2019

	(figures in \$000s)	Schedule	1/11	FY19 YTD	FY18 YTD (m)	Variance YTD
	General & Special Revenue Funds Inflows					
1	Collections (a)	Α	\$116,646	\$4,168,907	\$3,592,164	\$576,744
2	Agency Collections		6,510	245,551	215,055	30,496
3	Sales and Use Tax (b)		27,067	648,294	525,735	122,559
4	Excise Tax through Banco Popular		1,617	262,698	272,394	(9,696)
5	Rum Tax		-	147,011	152,481	(5,470)
6	Electronic Lottery		_	70,957	30,887	40,070
7	Subtotal - General & Special Revenue Funds Inflows	-	\$151,839	\$5,543,419	\$4,788,715	\$754,704
	Retirement System Inflows					
8	Contributions From Pension Systems (c)		\$8,087	\$179,823	\$390,480	(\$210,657)
9	Subtotal - Retirement System Inflows	-	\$8,087	\$179,823	\$390,480	(\$210,657)
	Other Inflows					
10	Federal Fund Receipts (d)		\$85,410	\$4,999,458	\$2,526,537	\$2,472,921
11	Loans and Tax Revenue Anticipation Notes (e)		-	153,211	<i>-</i>	153,211
12	Other Inflows (f)		3,034	270,228	199,240	70,988
	Subtotal - Other Inflows	-	\$88,444	\$5,422,897	\$2,725,777	\$2,697,120
14	Total Inflows	-	\$248,369	\$11,146,138	\$7,904,972	\$3,241,166
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15	Payroll Outflows Net Payroll (g)		(\$2,334)	(\$881,463)	(\$937,460)	\$55,997
16	Other Payroll Related Costs - (SSA, SIFC, Health Insurance) (h)		(48,441)	(648,108)	(721,353)	73,245
17	Gross Payroll - PR Police Department (i)		(+0,++1)	(345,942)	(388,647)	42,705
	Subtotal - Payroll and Related Costs	-	(\$50,775)	(\$1,875,513)	(\$2,047,461)	\$171,947
	Pension Outflows					
19	Pension Benefits		(\$3,380)	(\$1,086,025)	(\$1,146,089)	\$60,064
20	Pension Paygo Outlays on Behalf of Public Corporations		(33,360)	(\$1,060,025)	(\$1,140,069)	\$60,064
	Subtotal - Pension Related Costs	-	(\$3,380)	(\$1,086,025)	(\$1,146,089)	\$60,064
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22	Appropriations - All Funds Health Insurance Administration - ASES		_	(\$1,260,817)	(\$1,215,503)	(\$45,314)
23	University of Puerto Rico - UPR		_	(356,355)	(389,854)	33,499
24	Muni. Revenue Collection Center - CRIM		_	(107,825)	(133,642)	25,818
25	Highway Transportation Authority - HTA		_	(208,445)	(77,738)	(130,707)
26	Public Buildings Authority - PBA		_	(63,558)	(43,832)	(19,725)
27	Other Government Entities		_	(246,894)	(250,767)	3,873
	Subtotal - Appropriations - All Funds	-	_	(\$2,243,893)	(\$2,111,336)	(\$132,557)
	Other Disbursements - All Funds					
29	Vendor Disbursements (j)		(\$36,866)	(\$2,462,413)	(\$1,252,936)	(\$1,209,478)
30	Other Legislative Appropriations (k)		(7,559)	(182,585)	(211,572)	28,987
31	Tax Refunds		(4,456)	(580,030)	(258,495)	(321,535)
32	Nutrition Assistance Program		(63,172)	(1,669,720)	(1,033,153)	(636,567)
33	Other Disbursements		(00,1,2)	(256,387)	(40,246)	(216,141)
34	Loans and Tax Revenue Anticipation Notes		_	(230,307)	(-70,2-70)	(210,171)
	Subtotal - Other Disbursements - All Funds	-	(\$112,053)	(\$5,151,135)	(\$2,796,402)	(\$2,354,734)
36	Total Outflows	-	(\$166,208)	(\$10,356,566)	(\$8,101,287)	(\$2,255,279)
37	Net Cash Flows		\$82,161	\$789,573	(\$196,315)	\$985,887
38	Bank Cash Position, Beginning (I)		3,805,422	3,098,010	1,798,997	
39	Bank Cash Position, Ending (I)	-	\$3,887,583	\$3,887,583	\$1,602,683	
33		=	+0,00,1000	+5,557,555	Ţ-/00 <b>2</b> /000	

**Note:** Refer to the next page for footnote reference descriptions.

FY19 TSA Cash Flow Actual Results - Footnotes

- (a) Represents gross tax collections received and deposited from all Hacienda Collection Posts, through the Hacienda Colecturia Virtual (online) and/or SURI.
- (b) On December 10, 2018, the Department of the Treasury began collecting certain taxes through its unified internal revenue system, which prior to such date had only been used to collect sales and use taxes ("SUT"). Due to certain programming matters, approximately \$15.6 million and \$28.4 million of non-SUT taxes collected from December 10 to December 14, 2018 and December 17 to December 19, 2018, respectively (for a total of ~\$44 million), were deposited in the accounts holding the sales and use taxes and maintained by the trustee for the bonds issued by the Puerto Rico Sales Tax Financing Corporation ("COFINA"). The Government identified and addressed this matter on December 19, 2018. The Government expects to recoup the non-SUT funds transferred to COFINA through the receipt of additional SUT collections once COFINA has received the annual required amount of SUT, which is expected to occur no later than the first week of January 2019.
- (c) FY19 amount represents Paygo charges to municipalities and public corporations collected at the TSA. FY18 amount represents Pension System Asset Sales.
- (d) Federal funds receipts include disaster relief which are deposited in a separate bank account overseen by the Government Authorized Representative ("GAR"), and transferred to the TSA only after admissible disbursements (per approved Project Worksheets) have been made. These inflows to the TSA are captured in Federal Funds Receipts.
- (e) Puerto Rico Central Government loaned \$300M to PREPA pursuant the Superpriority Post-petition Revolving Credit Loan Agreement (The Agreement) in February of FY2018. Inflows / loan repayments relate to mandatory loan repayments based on PREPA revenues and cash balance in FY2019 as defined within The Agreement. Note that on July 1, 2018 the full loan amount (\$300M) was outstanding. To date, PREPA has repaid \$153M per the aforementioned agreement, and the loan outstanding as of the date of this report is \$147M.
- (f) Includes inflows related to the Department of Health, Department of Labor and Human Resources, the Commissioner of Financial Institutions, and others.
- (g) Payroll is paid twice per month on the 15th and 30th (or last day of the month, whichever comes sooner). The week ended 12/7 was an exception to this, as central government Christmas Bonus payroll was paid on 12/5/2018.
- (h) Relates to employee withholdings, social security, insurance, and other deductions.
- (i) Police payroll is reflected individually because it is paid through a separate bank account. The Puerto Rico Police Department disburses its own payroll & related benefits, and outflows for Police Payroll relate to requested payroll advances to the central government (TSA), in agreement with DTPR and the approved budget for Police Payroll.
- (j) Includes payments to third-party vendors as well as intergovernmental payments to agencies with separate Treasuries.
- (k) Refers to General Fund appropriations to non-TSA entities such as Legislative Assembly, Correctional Health, Comprehensive Cancer Center, and others.
- (I) Excludes DTPR account with Banco Popular of Puerto Rico Account containing a balance of approximately \$147M.
- (m) For comparison purposes, YTD figures for the week ended 1/12/2018 are used for the prior year due to calendar year differences between FY2018 to FY2019.

Schedule A: Collections Detail - Weekly Actual Results

	(figures in \$000s)	12/28 YTD	1/4	1/11	FY19 YTD
	General Fund				
1	Individuals	\$981,460	\$5,714	\$9,569	\$996,744
2	Corporations	945,220	4,837	11,548	961,605
3	Non Residents Withholdings	263,051	_	_	263,051
4	Act 154 (a)	655,907	64	19,991	675,962
5	Alcoholic Beverages	124,989	_	_	124,989
6	Cigarettes	83,160	_	_	83,160
7	Motor Vehicles	244,912	_	_	244,912
8	Other General Fund	79,669	344	1,057	81,070
9	<b>Total General Fund Portion of General Collections</b>	\$3,378,368	\$10,960	\$42,165	\$3,431,492
	Retained Revenues (b)				
10	AACA Pass Through	\$38,801	\$3,001	\$1,499	\$43,301
11	AFI Pass Through	1,009	_	_	1,009
12	ASC Pass Through	25,063	929	736	26,728
13	HTA Pass Through	257,231	5,044	3,061	265,336
14	Total Other Retained Revenues	43,247	951	836	45,035
15	Total Retained Revenues Portion of General Collections	\$365,350	\$9,926	\$6,132	\$381,408
16	Total Collections from DTPR Collections System	\$3,743,718	\$20,886	\$48,297	\$3,812,900
17	Timing-related unreconciled TSA Collections (c)	266,919	20,740	68,349	356,008
18	Total General Collections	\$4,010,637	\$41,625	\$116,646	\$4,168,908

Source: DTPR

- (a) Collections presented only include Act 154 Collections received into the Collections Post Account (CPA). Additional Act 154 Collections are received into a separate account and cash flow line item, shown on page 6 in line 4: Excise Tax through Banco Popular. Total Act 154 Collections are therefore the sum of these two amounts.
- (b) Retained Revenues are revenues conditionally assigned to certain public corporations and the collections of those revenues are through accounts referred to as "pass through" accounts, the majority of which include (i) ACAA auto insurance, (ii) AFI/RBC petroleum tax, (iii) ASC personal injury insurance, and (iv) HTA toll revenues.
- (c) Receipts in collections post account occur approximately two business days prior to being deposited into the TSA. Beginning the week ended 12/28, a new collections account was established to collect revenues through the SURI system. The transition of gross tax collections from Hacienda Colecturia Virtual (online) to SURI is ongoing and as such, revenue concept detail for the general tax SURI collections is not available at this time for the portion of collections received by the new general tax SURI account. This resulted in timing-related unreconciled TSA Collections presented in the schedule above which will be retroactively updated for the revenue concept detail once this information becomes available.

Schedule B: Central Government - Live Web Portal AP Aging (a) (b) All Agencies

(figures in \$000s)
Continues and Continued...

ID	Agency Name	3rd Party Payables	ernmental rables	Total
078	Department of Housing	\$ 120,077	\$ 4,850	\$ 124,927
071	Department of Health	70,439	41,782	112,221
081	Department of Education	52,406	3,329	55,735
049	Department of Transportation and Public Works	20,208	12	20,220
016	Office of Management and Budget	16,247	1	16,248
040	Puerto Rico Police	15,170	19	15,188
024	Department of the Treasury	13,172	230	13,403
025	Hacienda (entidad interna - fines de contabilidad)	11,260	432	11,692
095	Mental Health and Addiction Services Administration	9,897	1,603	11,500
038	Department of Justice	9,471	347	9,818
127	Adm. for Socioeconomic Development of the Family	8,680	247	8,927
028	Commonwealth Election Commission	6,927	56	6,983
123	Families and Children Administration	6,411	160	6,571
137	Department of Correction and Rehabilitation	6,179	60	6,239
050	Department of Natural and Environmental Resources	3,768	2,277	6,045
043	Puerto Rico National Guard	4,818	620	5,438
031	General Services Administration	4,730	108	4,838
122	Department of the Family	4,574	62	4,636
021	Emergency Management and Disaster Adm. Agency	3,438	65	3,503
124	Child Support Administration	3,225	133	3,358
126	Vocational Rehabilitation Administration	2,865	3	2,868
067	Department of Labor and Human Resources	2,456	289	2,746
087	Department of Sports and Recreation	2,257	119	2,376
241	Administration for Integral Development of Childhood	518	1,013	1,531
105	Industrial Commission	937	213	1,150
014	Environmental Quality Board	870	273	1,143
015	Office of the Governor	1,080	26	1,105
120	Veterans Advocate Office	1,099	2	1,102
220	Correctional Health	1,048	-	1,048
018	Planning Board	1,022	1	1,023
290	State Energy Office of Public Policy	888	-	888
022	Office of the Commissioner of Insurance	635	3	638
045	Department of Public Security	610	-	610
042	Firefighters Corps	564	5	569
221	Emergency Medical Services Corps	510	29	539

Schedule B: Central Government - Live Web Portal AP Aging (a) (b) All Agencies

(figures in \$000s)
Continues and Continued...

ID	Agency Name	3rd Party Payables	Intergovernmental Payables	Total
055	Department of Agriculture	339	0	340
152	Elderly and Retired People Advocate Office	278	21	299
141	Telecommunication's Regulatory Board	253	40	293
023	Department of State	213	1	214
096	Women's Advocate Office	193	0	193
075	Office of the Financial Institutions Commissioner	183	-	183
065	Public Services Commission	150	0	150
082	Institute of Puerto Rican Culture	-	149	149
069	Department of Consumer Affairs	145	-	145
089	Horse Racing Industry and Sport Administration	113	-	113
273	Permit Management Office	102	5	107
035	Industrial Tax Exemption Office	102	1	103
139	Parole Board	92	-	92
155	State Historic Preservation Office	65	-	65
226	Joint Special Counsel on Legislative Donations	42	-	42
037	Civil Rights Commission	34	-	34
060	Citizen's Advocate Office (Ombudsman)	33	-	33
062	Cooperative Development Commission	32	-	32
281	Office of the Electoral Comptroller	22	-	22
153	Advocacy for Persons with Disabilities of the Commonwealth	19	-	19
231	Health Advocate Office	11	-	11
034	Investigation, Prosecution and Appeals Commission	10	-	10
030	Office of Adm. and Transformation of HR in the Govt.	8	-	8
266	Office of Public Security Affairs	5	-	5
132	Energy Affairs Administration	1	-	1
224	Joint Commission Reports Comptroller	1	-	1
	Other	8,646	2,300	10,946
	Total \$	419,549	\$ 60,885 \$	480,433

- (a) Data presented above represents the Central Government live AP Web Portal repository of third party and intergovernmental invoices by agency, implemented for FY2019. The full transition to managing central government payables through the web portal is not yet complete and therefore the table above may not represent all Central Government AP. Ongoing efforts with the largest agencies to implement the appropriate processes and controls needed to fully transition to the web portal and realize improvements in reporting and efficiency continue as of the date of this report.
- (b) On a go-forward basis, vendors submit invoices for approval through the live AP Web Portal where they are logged electronically, matched with the appropriate purchase order or other relevant documentation, and approved / vouchered at the agency level through the online interface.